

VIJAY SINGH

v.

STATE OF MAHARASHTRA

March 12, 1965

[K. SUBBA RAO, J. C. SHAH AND R. S. BACHAWAT, JJ.]

Bombay Prohibition Act, 1949 (Bom. 25 of 1949), ss. 24A, 66 and 85(1)—Medicinal Preparation containing alcohol—Drinking not for intoxication—Burden of proof.

The appellant, drove a jeep at an excessive speed and dashed against a wall. In the jeep was also a bottle with a label on it as "Tincture Zingeberis". On medical examination the appellant was found to be intoxicated. He was prosecuted under ss. 66(1)(b) and 85(1)(1), (2) and (3) of the Bombay Prohibition Act, 1949; the Magistrate convicted him under the aforesaid sections and sentenced him under ss. 66(1)(b) and 85(1) of the Act. On appeal the Sessions Judge acquitted the appellant under s. 66(1)(b) but confirmed the sentence under s. 85(1)(1). The respondent filed an appeal against the acquittal and the appellant filed a revision against the conviction, which the High Court heard together and allowed the respondent's appeal and dismissed the revision of the appellant. In appeal by certificate;

HELD . Whatever meaning may be given to the expression "drunk", in this case there was clear evidence that the appellant had taken the drink for the purpose of intoxication and not for medication and that under the influence of drink he had rashly driven his Jeep. He was drunk and was, therefore, incapable of taking care of himself. [363 G]

If a person consumes liquor, i.e. any liquid consisting of or containing alcohol, he commits an offence under s. 66(1) of the Act and, therefore, is liable to be convicted thereunder. But by reason of s. 24A(2) of the Act, if it is established that the liquor consumed is contained in any medicinal preparation which is unfit for use as intoxicating liquor, the consumption of such liquor is not an offence under the Act, for the Act itself does not apply to such medicinal preparation. [360 B, C]

In terms of s. 66(2) of the Act, the burden of proving that the liquor consumed was a medicinal preparation containing alcohol, the consumption of which was not in contravention of the Act etc., or the rules made thereunder, shifted to the accused. [361 E]

In this case not only the accused failed to discharge the burden so shifted to him by the statute; but the prosecution had also established that the said medicinal preparation was fit for use as an intoxicating liquor. [361 G]

State of Bombay (Now Gujarat) v. Naraindas Mangilal Agarwal, [1962] Supp. 1 S.C.R. 15, held inapplicable.

CRIMINAL APPELLATE JURISDICTION: Criminal Appeal No. 154 of 1963.

Appeal from the judgment and order dated May 2, 1963 of the Bombay High Court (Nagpur Bench) at Nagpur in Criminal Appeal No. 234 of 1962.

M. N. Phadke and *Naunit Lal*, for the appellant.

O. P. Rana, *B. R. G. K. Achar* and *R. H. Dhebar*, for the respondent.

A The Judgment of the Court was delivered by

Subba Rao, J. This appeal by certificate issued by the High Court of Judicature at Bombay raises the question of the construction of some of the provisions of the Bombay Prohibition Act, 1949, hereinafter called the Act.

B On June 12, 1961, Vijaysingh, the appellant, and one Namdeo Shinde drove in a jeep at an excessive speed and dashed it against the wall of the office of the District Superintendent of Police, Akola. Both of them appeared to be intoxicated. In the jeep there was also a bottle with a label on it as "Tincture Zingiberis". Vijaysingh was prosecuted before the Judicial Magistrate, First Class, Akola, under **C** s. 66(1)(b) and s. 85(1) (1), (2), and (3) of the Act. The said Magistrate convicted the appellant both under s. 66(1)(b) and s. 85(1)(1), (2) and (3) of the Act, but sentenced him only under ss. 66(1)(b) and 85(1)(1) of the Act. On appeal, the learned Sessions Judge, Akola, acquitted the appellant under s. 66(1)(b) of the Act, but confirmed **D** the conviction and sentence under s. 85(1)(1) thereof. Against the judgment of the Sessions Judge acquitting the appellant under s. 66(1)(b) of the Act the State of Maharashtra preferred an appeal to the High Court; and against the order of conviction under s. 85(1) (1) of the Act the appellant preferred a revision to the High Court. The High Court heard both the matters together and allowed the **E** appeal filed by the State and dismissed the revision petition preferred by the accused-appellant. In the result it set aside the order of acquittal made by the Sessions Judge under s. 66(1)(b) of the Act and sentenced the accused to rigorous imprisonment for 3 months and a fine of Rs. 500 and confirmed the conviction and sentence of the accused under s. 85(1)(1) of the Act. Hence the present appeal.

F Learned counsel for the appellant raised before us several contentions for dislodging the judgment of the High Court. We shall now proceed to deal with them in the order in which they were addressed to us.

G The first contention may be put thus. Under s. 66(2) of the Act all that an accused need prove is that he has consumed a medical preparation; if he established that, the burden of proving that the medicinal preparation is fit for use as an intoxicating liquor shifts to the prosecution. In the present case the accused has established that he had taken "tincture zingiberis", which is a medicinal preparation, but the prosecution failed to prove that it was fit for **H** use as an intoxicating liquor.

To appreciate this contention it is necessary to notice the relevant provisions. Under s. 66(1) of the Act, "Whoever in contravention of the provisions of this Act, or of any rule, regulation or order made.....consumes.....any intoxicant shall, on conviction, be punished for a first offence, with imprisonment for a term which may extend to six months and with fine which may extend

to one thousand rupees." "Intoxicant" is defined to mean, among other things, any liquor; and "liquor" is defined to include, among others, all liquids consisting of or containing alcohol. Under s. 13(b), no person shall consume or use liquor. Relevant part of s. 24A enacts that nothing in Ch. III shall be deemed to apply to any medicinal preparation containing alcohol which is unfit for use as intoxicating liquor. The effect of these sections, in so far as they are material for the present case, is that if a person consumes liquor, i.e., any liquid consisting of or containing alcohol, he commits an offence under s. 66(1) of the Act and, therefore, is liable to be convicted thereunder. But by reason of s. 24A(2) of the Act if it is established that the liquor consumed is contained in any medicinal preparation which is unfit for use as intoxicating liquor, the consumption of such liquor is not an offence under the Act, for the Act itself does not apply to such medicinal preparations. We shall revert to the question of burden of proof a little later.

The facts found in this case may now be noticed. The accused says that he consumed "tincture zingiberis" and produced before the police a sample bottle out of which he says he had consumed tincture zingiberis. A sample of the liquid was analysed by the Chemical Analyser. His report shows that the liquor was a weak Ginger Tincture B.P. 1958 (Tincture Zingiberis Mitis); absolute alcohol content was 89.1 per cent. V/V. The report further states as regards alcohol contents of the liquid that the sample contained 90.0 per cent. of V/V of ethyl alcohol though the B.P. limits were 86 to 90 per cent. V/V. "The analysis has also given the quantity of total solids as 0.62 per cent. weight per ml. at 20 degrees to be 0.825 g." In the opinion of the Chemical Analyser, the sample complied with pharmacopical specifications. On the basis of the report, the High Court found that the accused consumed a medicinal preparation which was listed in the British Pharmacopia, 1958 edition, and which had alcohol contents to the extent of 90 per cent. V/V of ethyle alcohol. The Chemical Analyser to the Government of Maharashtra examined the sample blood taken from the body of the accused by applying "modified Cavette's method" and gave his report to the effect that the sample blood of the accused contained 0.207 mg. p.c. w/v of ethyl alcohol. The High Court also found on the expert evidence that blood alcohol concentration on taking a normal dose of tincture zingiberis mitis would be about 0.007 per cent. W/V and the accused should have taken roughly about 125 c.c. of tincture zingiberis to induce an alcohol content of 0.207 per cent. found in his blood by the Chemical Analyser. On the basis of the evidence of Dr. Deshmukh, the High Court also found that Tincture Zingiberis Mitis was a preparation which might be consumed for intoxication and that intoxication would not be accompanied by any other harmful effects. On the other hand the accused has not adduced any evidence that the said medicine is a medicinal preparation unfit for use as intoxicating liquor.

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A The question whether the prosecution has discharged its burden of proof in this case will have to be considered on the basis of the said facts found by the High Court. Section 66(2) of the Act, which bears on the question of burden of proof, reads thus:

B "Subject to the provisions of sub-section (3), where in any trial of an offence under clause (b) of sub-section (1) for the consumption of an intoxicant, it is alleged that the accused person consumed liquor, and it is proved that the concentration of alcohol in the blood of the accused person is not less than 0.05 per cent. weight in volume then the burden of proving that the liquor consumed was a medicinal or toilet preparation.....containing alcohol, the consumption of which is not in contravention of the Act or any rules, regulations or orders made thereunder, shall be upon the accused person, and the Court shall in the absence of such proof presume the contrary."

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D It has been proved in this case that the accused person consumed liquor and that the concentration of alcohol in his blood was more than 0.05 per cent. weight in volume. So in terms of sub-s. (2) of s. 66 of the Act the burden of proving that the liquor consumed was a medicinal preparation containing alcohol, the consumption of which was not in contravention of the Act etc. or the rules made thereunder, shifted to the accused. He could have discharged this burden by proving, *inter alia*, that the medicinal preparation containing alcohol which he had taken was unfit for use as an intoxicating liquor; if so much had been established, as under s. 24A of the Act, the Act itself does not apply to such medicinal preparations, the accused would not have committed any offence under the Act. The High Court found that the accused had not placed any material to prove that tincture zingiberis mitis was unfit for use as an intoxicating liquor; indeed, it accepted the evidence adduced on behalf of the prosecution and held that it was fit for use as an intoxicating liquor. In this case not only the accused failed to discharge the burden so shifted to him by the statute, but the prosecution had also established that the said medicinal preparation was fit for use as an intoxicating liquor. Reliance is placed by the learned counsel for the appellant on the decision of this Court in *The State of Bombay (now Gujarat) v. Narandas Mangilal Agarwal*(¹) wherein it was held, in the circumstances of the case, that it was for the State to prove that the medicinal preparation was not unfit for use as intoxicating liquor. But that decision was given on the relevant provisions of the Act before it was amended by the Bombay Act XII of 1959. Section 66(2) was added by the said Act which in express terms states that in the circumstances mentioned in the sub-section the burden of proof shifts to the accused. The said

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(¹) [1962] Supp. 1 S.C.R. 15.

decision cannot, therefore, be invoked in the changed circumstances. The present case falls to be decided on the interpretation of s. 66(2) of the Act. We, therefore, hold that the High Court came to the correct conclusion on the question of burden of proof and gave its finding on the evidence adduced before it.

It was then argued that even if the burden of proof in the circumstances of the case shifted to the accused that burden was discharged by reason of s. 6A of the Act. Under s. 6A of the Act for the purpose of enabling the State Government to determine whether any medicinal preparation containing alcohol is an article fit for use as intoxicating liquor, the State Government shall constitute a Board of Experts; and under sub-s. (6) thereof, it shall be the duty of the Board to advise the State Government on the question whether any article mentioned in sub-s. (1) of s. 6A is fit for use as intoxicating liquor and upon determination of the State Government that it is so fit, such article shall, until the contrary is proved, be presumed to be fit for use as intoxicating liquor. Under sub-s. (7) thereof, "Until the State Government has determined as aforesaid any article mentioned in sub-section (1) to be fit for use as intoxicating liquor, every such article shall be deemed to be unfit for such use." On the basis of this section, the argument proceeded that the State Government did not determine under s. 6A of the Act that "Tincture Zingiberis Mitis" was fit for use as intoxicating liquor and, therefore, the said article shall be deemed to be unfit for such use, with the result the burden which shifted to the accused under s. 66(2) of the Act was statutorily discharged. There is considerable force in this argument; but unfortunately this point was raised only for the first time before us. There is nothing on the record to show that the State Government has not decided that the said article is fit for use as intoxicating liquor. If this question had been raised at the appropriate time, the relevant material would have been placed before the Court. Even though the argument was raised no attempt was made even after the filing of the appeal or even at the time of the arguments to place the relevant material before this Court to sustain the said legal argument. We cannot, therefore, permit the appellant to raise the point for the first time before us, particularly when there is utter lack of factual basis.

The next argument of the learned counsel that the High Court came to the conclusion it did on irrelevant evidence has no force. It is said that the prosecution did not adduce any evidence to prove that "Tincture Zingiberis Mitis" was not unfit for use as an intoxicating liquor. To state it differently, the argument is that unless it was established by the prosecution that the consumption of a medicinal preparation had no harmful effects on the health of the person consuming it, it could not be said that it was not unfit for use as intoxicating liquor. In the present case the High Court found on the evidence that "Tincture Zingiberis Mitis" was a preparation

A which might be consumed for intoxication and that intoxication would not be accompanied by any harmful effects. This contention, therefore, must be rejected.

The last argument turns upon the provisions of s. 85(1)(1) and (2) of the Act. The relevant part of s. 85 reads:

B (1) Whoever in any street or thoroughfare or public place or in any place to which the public have or are permitted to have access—

(1) is drunk and incapable of taking care of himself,

* * * * *

C (2) In prosecution for an offence under sub-section (1), it shall be presumed until the contrary is proved that the person accused of the said offence has drunk liquor or consumed any other intoxicant for the purpose of being intoxicated and not for a medicinal purpose.

D It was contended that s. 85 of the Act laid down two conditions, namely, that the accused should have been drunk and incapable of taking care of himself and also that he should have taken the drink for the purpose of being intoxicated and not for a medicinal purpose. This conclusion, the argument proceeded, would flow from sub-s. (2), for otherwise, so it was said, the presumptive rule of evidence enacted in sub-s. (2) would be unnecessary and even irrelevant if the purpose mentioned therein was not an ingredient of the offence.

E This raises an interesting question of law, but, in view of the finding of fact arrived at by the High Court it does not call for a decision in this appeal. Assuming without deciding that the argument has some substance, the finding of the High Court satisfies the test suggested by the argument. Whatever meaning is given to the expression "drunk", in this case there is clear evidence that the accused had taken the drink for the purpose of intoxication and not for medication and that under the influence of drink he had rashly driven his jeep into the office of the District Superintendent of Police and dashed it against the wall of that office. He was drunk and was, therefore, incapable of taking care of himself. On the facts found the High Court rightly held that the accused committed an offence under s. 85(1) of the Act.

F In the result, the appeal fails and is dismissed.

Appeal dismissed.